

Recommendations of the City Finance and Governance Committee – 18 November 2025

Strategic Alignment – Our Corporation

Public

Tuesday, 25 November 2025
Council

Program Contact:

Rebecca Hayes, Associate
Director Governance and
Strategy

Approving Officer:

Anthony Spartalis, Chief
Operating Officer

EXECUTIVE SUMMARY

The City Finance and Governance Committee considered the following Items at its meeting held on 18 November 2025 and resolved to present to Council the following recommendations for Council determination:

- Item 7.1 – Adoption of the 2025/26 - 2034/35 Long Term Financial Plan
- Item 7.2 – Q1 2025/26 BP&B Update
- Item 7.3 - Review of the Behavioural Management Policy
- Item 7.4 - Draft Community Engagement Charter and draft Community Engagement Policy
- Item 7.5 - Precinct Review - Consulting with Precinct Groups

RECOMMENDATION

1. **Recommendation 1** – Item 7.1 - Adoption of the 2025/26 - 2034/35 Long Term Financial Plan

THAT COUNCIL:

1. Adopts the 2025 updates to the Asset Management Plans in Attachment A to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Adopts the 2025/26 to 2034/35 Long Term Financial Plan document in Attachment B to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Notes the long term financial sustainability of the Long Term Financial Plan 2025/26 to 2034/35 based on the adopted assumptions.
4. Notes the 2025/26 CEO Sustainability Report in Attachment C to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
5. Authorises the Chief Executive Officer to make any necessary changes to the updated Asset Management Plans and 2025/26 to 2034/35 Long Term Financial Plan document arising from this meeting, together with any editorial amendments and finalisation of the document's formatting and graphic design.

2. **Recommendation 2** – Item 7.2 - Q1 2025/26 BP&B Update

THAT COUNCIL:

1. Receives the City of Adelaide 2025/26 Business Plan and Budget Quarter 1 update as contained in Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Approves adjustments for the 2025/26 Business Plan and Budget (BP&B) as identified in this report and reflected in Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

3. Notes the year-to-date Operating (Financial Performance) for the quarter ending 30 September 2025, which includes:
 - 3.1. An operating surplus of \$9.678m (\$4.407m higher than the budget of \$5.271m, for the period)
 - 3.2. Total operating revenue of \$64.500m (\$2.554m higher than the budget of \$61.946m, for the period)
 - 3.3. Total operating expenses (including depreciation) of \$54.822m (\$1.853m lower than the budget of \$56.675m, for the period)
 - 3.4. Total Capital Expenditure of \$17.321m (\$7.823m higher than the budget of \$9.498m, for the period)
 - 3.5. Net cash surplus position of \$5.185m.
4. Approves budgeted year end Operating Position, which includes:
 - 4.1. An operating surplus of \$8.541m (consistent with the adopted budget of \$8.541m)
 - 4.2. Total operating revenue of \$251.571m (\$2.602m higher than the adopted budget of \$248.969m)
 - 4.3. Total operating expenses (including depreciation) of \$243.030m (\$2.602m higher than the adopted budget of \$240.428m).
5. Approves total capital expenditure of \$122.293m for 2025/26 year (\$7.995m higher than the adopted budget of \$114.298m).
6. Approves total borrowings of \$51.818m projected to 30 June 2026 (\$1.744m higher than the adopted projected borrowings of \$50.074m to 30 June 2026).
7. Receives the Council Subsidiary Quarter 1 updates as contained as Attachments B, C, D and E to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

3. **Recommendation 3** – Item 7.3 - Review of the Behavioural Management Policy

THAT COUNCIL:

1. Adopts the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Authorises the Chief Executive Officer to make any minor editorial and formatting changes as required to finalise the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

4. **Recommendation 4** – Item 7.4 - Draft Community Engagement Charter and draft Community Engagement Policy

THAT COUNCIL:

1. Notes the feedback received on the draft Community Engagement Charter and draft Community Engagement Policy as contained in Attachments A, B and C to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Adopts the Community Engagement Charter, contained in Attachment D to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Adopts the Community Engagement Policy contained in Attachment E to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025 and rescinds the Community Consultation Policy.
4. Authorises the Chief Executive Officer to make any necessary changes, together with any editorial amendments and finalisation of the document's formatting and graphic design, to the Community Engagement Charter and Community Engagement Policy arising from the meeting of the City Finance and Governance Committee held on 18 November 2025 to be presented to the meeting of Council on the 25 November for final adoption.

5. **Recommendation 5 – Item 7.5 - Precinct Review - Consulting with Precinct Groups**

THAT COUNCIL:

1. Requests Administration pursue engagement with Precinct Group Chairs and Presidents and their boards, councils or committees in accordance with the recommended option of the City Finance and Governance Committee:
 - 1.1. Option 1: Precinct Group Chairs and Presidents are asked to seek feedback from their boards, councils or committees (excluding Council/Council subsidiary staff) based on information as contained in the 21 July 2025 and 6 November 2025 presentations and provide it to City of Adelaide by 17 December 2025.
2. Requests the Administration work with the Presiding Member of the City Finance and Governance Committee to convene a special meeting on 27 January 2026 to receive recommendations on the Precinct Review Model, based on the feedback from the Precinct Groups and Presidents.

DISCUSSION

1. The City Finance and Governance Committee met at a meeting of the Committee on Tuesday 18 November 2025. The Agenda with public reports for the meeting can be viewed [here](#).
2. Where the resolution of the Committee differs from the recommendation published in the Committee agenda, the Committee's recommendation to the Council is listed first, with the original recommendation provided in grey and italics.
3. The following matters were the subject of deliberation:

3.1. Item 7.1 – Adoption of the 2025/26 - 2034/35 Long Term Financial Plan

THAT THE CITY FINANCE AND GOVERNANCE COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL:

1. Adopts the 2025 updates to the Asset Management Plans in Attachment A to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Adopts the 2025/26 to 2034/35 Long Term Financial Plan document in Attachment B to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Notes the long term financial sustainability of the Long Term Financial Plan 2025/26 to 2034/35 based on the adopted assumptions.
4. Notes the 2025/26 CEO Sustainability Report in Attachment C to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
5. Authorises the Chief Executive Officer to make any necessary changes to the updated Asset Management Plans and 2025/26 to 2034/35 Long Term Financial Plan document arising from this meeting, together with any editorial amendments and finalisation of the document's formatting and graphic design.

For ease, Attachments A, B & C relating to Recommendation 1, Item 7.1, have been included at the end of this recommendation report.

3.2. Item 7.2 – Q1 2025/26 BP&B Update

THAT THE CITY FINANCE AND GOVERNANCE COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL:

1. Receives the City of Adelaide 2025/26 Business Plan and Budget Quarter 1 update as contained in Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Approves adjustments for the 2025/26 Business Plan and Budget (BP&B) as identified in this report and reflected in Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Notes the year-to-date Operating (Financial Performance) for the quarter ending 30 September 2025, which includes:
 - 3.1. An operating surplus of \$9.678m (\$4.407m higher than the budget of \$5.271m, for the period)
 - 3.2. Total operating revenue of \$64.500m (\$2.554m higher than the budget of \$61.946m, for the period)
 - 3.3. Total operating expenses (including depreciation) of \$54.822m (\$1.853m lower than the budget of \$56.675m, for the period)
 - 3.4. Total Capital Expenditure of \$17.321m (\$7.823m higher than the budget of \$9.498m, for the period)
 - 3.5. Net cash surplus position of \$5.185m.
4. Approves budgeted year end Operating Position, which includes:
 - 4.1. An operating surplus of \$8.541m (consistent with the adopted budget of \$8.541m)

- 4.2. Total operating revenue of \$251.571m (\$2.602m higher than the adopted budget of \$248.969m)
- 4.3. Total operating expenses (including depreciation) of \$243.030m (\$2.602m higher than the adopted budget of \$240.428m).
5. Approves total capital expenditure of \$122.293m for 2025/26 year (\$7.995m higher than the adopted budget of \$114.298m).
6. Approves total borrowings of \$51.818m projected to 30 June 2026 (\$1.744m higher than the adopted projected borrowings of \$50.074m to 30 June 2026).
7. Receives the Council Subsidiary Quarter 1 updates as contained as Attachments B, C, D and E to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

For ease, Attachments A, B, C, D & E relating to Recommendation 2, Item 7.2, have been included at the end of this recommendation report.

3.3. Item 7.3 – Review of the Behavioural Management Policy

THAT THE CITY FINANCE AND GOVERNANCE COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL:

1. Adopts the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Authorises the Chief Executive Officer to make any minor editorial and formatting changes as required to finalise the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.

For ease, Attachment A relating to Recommendation 3, Item 7.3, has been included at the end of this recommendation report.

3.4. Item 7.4 – Draft Community Engagement Charter and draft Community Engagement Policy

THAT THE CITY FINANCE AND GOVERNANCE COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL:

1. Notes the feedback received on the draft Community Engagement Charter and draft Community Engagement Policy as contained in Attachments A, B and C to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
2. Adopts the Community Engagement Charter, contained in Attachment D to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025.
3. Adopts the Community Engagement Policy contained in Attachment E to Item 7.4 on the Agenda for the meeting of the City Finance and Governance Committee held on 18 November 2025 and rescinds the Community Consultation Policy.
4. Authorises the Chief Executive Officer to make any necessary changes, together with any editorial amendments and finalisation of the document's formatting and graphic design, to the Community Engagement Charter and Community Engagement Policy arising from the meeting of the City Finance and Governance Committee held on 18 November 2025 to be presented to the meeting of Council on the 25 November for final adoption.

For ease, Attachments A, B, C, D & E relating to Recommendation 4, Item 7.4, have been included at the end of this recommendation report.

3.5. Item 7.5 – Precinct Review - Consulting with Precinct Groups

THAT THE CITY FINANCE AND GOVERNANCE COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL:

1. Requests Administration pursue engagement with Precinct Group Chairs and Presidents and their boards, councils or committees in accordance with the recommended option of the City Finance and Governance Committee:

- 1.1. Option 1: Precinct Group Chairs and Presidents are asked to seek feedback from their boards, councils or committees (excluding Council/Council subsidiary staff) based on information as contained in the 21 July 2025 and 6 November 2025 presentations and provide it to City of Adelaide by 17 December 2025.
2. Requests the Administration work with the Presiding Member of the City Finance and Governance Committee to convene a special meeting on 27 January 2026 to receive recommendations on the Precinct Review Model, based on the feedback from the Precinct Groups and Presidents

Original Recommendation as Printed in the CFG Committee Agenda

THAT THE CITY FINANCE AND GOVERNANCE COMMITTEE RECOMMENDS TO COUNCIL
THAT COUNCIL:

1. *Requests Administration pursue engagement with Precinct Group Chairs and Presidents and their boards, councils or committees in accordance with the recommended option of the City Finance and Governance Committee:*
 - 1.1. *Option 1: Precinct Group Chairs and Presidents are asked to seek feedback from their boards, councils or committees (excluding Council/Council subsidiary staff) based on information as contained in the 21 July 2025 and 6 November 2025 presentations and provide it to City of Adelaide by 17 December 2025.*
4. Item 7.6 – 2025 Confidential Orders Review, was withdrawn from consideration and will be the subject of a separate item on the Council agenda on 25 November 2025.

DATA AND SUPPORTING INFORMATION

Link 1 – City Finance and Governance Committee Agenda

ATTACHMENTS

- END OF REPORT -